

#### CHAPTER

## 1 "Epistemic Fit" and the Mobilization of Management Knowledge in Healthcare

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#### Abstract

This chapter discusses the mobilization of management knowledge in healthcare, drawing on six qualitative case studies in a diverse range of settings. Drawing on theory about management knowledge and practices' "fit," and emergent theory about "epistemic stances," it explains how cultural/institutional, political, and epistemic fit and clashes between the norms, interests, and epistemic stances of different communities affected knowledge mobilization in these settings. It also highlights the key role of knowledge brokers in "fitting" knowledge within contexts as part of their own identity work. Yet it also notes that knowledge brokers' ability to mobilize and fit knowledge depended on having a senior role or senior level support, and credibility/legitimacy with dominant communities. It suggests that the novel concepts of "epistemic fit" and "fitting" are useful in explaining the process of knowledge mobilization, particularly in complex pluralistic healthcare contexts containing multiple epistemic communities which produce, use, and value knowledge in different ways.

Keywords: knowledge mobilization, management knowledge, epistemic stances, epistemic communities, fit, knowledge brokers, identity workSubject: Knowledge Management

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### **Chapter Summary**

This chapter discusses the mobilization of management knowledge in healthcare, drawing on six qualitative case studies in a diverse range of healthcare settings. Drawing on theory about management knowledge and practices' "fit," and emergent theory about "epistemic stances," it explains how cultural/institutional, political, and epistemic fit and clashes between the norms, interests, and epistemic stances of different communities affected knowledge mobilization in these settings. It also highlights the key role of knowledge brokers in "fitting" knowledge within contexts as part of their own identity work. Yet the chapter also notes that knowledge brokers' ability to mobilize and fit knowledge depended on having a senior role or senior level support, and credibility/legitimacy with dominant communities. It suggests that the novel concepts of "epistemic fit" and "fitting" are useful in explaining the process of knowledge mobilization, particularly in complex pluralistic healthcare contexts containing multiple epistemic communities which produce, use, and value knowledge in different ways.

## **1.1 Introduction**

What kinds of management knowledge are mobilized in healthcare, how does this happen, what supports and what inhibits this process? The traditional perspective on the diffusion and adoption of management knowledge, innovations, and practices is that they happen for rational reasons, related to their technical efficiency and advantages compared with alternatives. However, rational accounts may overlook the way innovation and diffusion happens rational reasons, often revealing more variation at organizational level, affected by a wider range of factors (Ansari, Fiss, and Zajac, 2010; Sturdy, 2004).

The concept of "evidence-based management" (EBMgt) draws on a rational perspective, advocating using the best and most appropriate management practices, as established through rational review and evaluation of knowledge, research, and evidence. EBMgt is modeled on evidence-based medicine, which is viewed as legitimate and widely practiced in healthcare. Healthcare therefore provides an important context in which to examine EBMgt (Rousseau, Manning, and Denyer, 2008; Walshe and Rundall, 2001).

Yet a rational process may not be wholly followed, even in evidence-based medicine. For instance, clinicians have been found to evaluate new clinical evidence by drawing on "mindlines," that is, internalized tacit guidelines, influenced by the opinions of their professional communities, rather than rational assessment of evidence (Gabbay and Le May, 2004). Furthermore, management is more subjective and contextually situated than clinical science, which is something the EBMgt movement has been critiqued for overlooking (Ardnt and Bigelow, 2009). This may explain why, in the limited research on the implementation of EBMgt in healthcare, few instances of "gold standard" EBMgt have been found in practice (Reay, Berta, and Kazman-Kohn, 2009). A broader perspective on the adoption and diffusion of management innovation, knowledge, and practices may be required to explain why this is so.

We draw on a recent research project (Dopson et al., 2013) examining (general and "hybrid" clinical) managers' use of management knowledge, research, and evidence, including the potential use of EBMgt, in six diverse healthcare settings. Based on our empirical findings, and building on the work of Ansari, Fiss, and Zajac (2010), we suggest that a key factor affecting knowledge mobilization is the "fit" between knowledge and the contexts in which it is mobilized.

The healthcare organizational context contains multiple professional communities with different "epistemic stances" (Chakravartty, 2011; Fayard, Gkeredakis, and Levina, 2016 forthcoming) in relation to what constitutes valid knowledge (Ferlie et al., 2005; McGivern and Dopson, 2010), and often affected by wider "epistemic cultures" (Knorr-Cetina, 1999). Accordingly, we draw attention to one aspect of fit, "epistemic fit," which we suggest is particularly important in healthcare but has so far been largely overlooked in this setting. We explain the importance of "epistemic fit" with the prevailing epistemic stances of key communities within the knowledge mobilization process, and highlight the important work of "knowledge brokers" (Dopson and Fitzgerald, 2005; Lomas, 2007) in developing epistemic fit with the healthcare context.

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In Section 1.2, we review literature on the adoption, diffusion, and "fit" of management knowledge, innovation, and practices and then theory about  $\, arphi \,$  epistemic cultures, epistemic stances, epistemic communities and boundaries, and finally knowledge brokers. Next we outline the qualitative research methods used to collect and analyze data discussed in this chapter, and then provide a brief overview of the six case studies we analyzed; an independent charitable trust providing specialist clinical services; an Academic Health Sciences Centre (AHSC); a NHS (National Health Service) Primary Care Trust (PCT); a management consultancy project in the NHS; a healthcare policy "think tank"; and a Collaboration for Leadership in Applied Health Research and Care.

We then discuss our findings, first in relation to influences on managers' use of management knowledge in general and then as demonstrated in the six case studies. Finally we explain our theoretical stance relating to "fit" and "epistemic fit" and how knowledge brokers engage in "fitting" knowledge with its context.

### 1.2 The Diffusion, Adoption, and "Fit" of Management Knowledge

Sturdy (2004) contrasts the rational view of the adoption and diffusion of management knowledge ideas and practices with alternatives, including political (relating to power, conflict, and interests), cultural (relating to prevailing cultures and norms), and institutional (affected by notions of and the search for legitimacy) views. Social, cultural, and institutional accounts explain how the adoption or diffusion of management knowledge and practices may depend on their social legitimacy and whether they conform to group norms, pressures, and normative cultural pressures. Political accounts show how power, politics, and the interests of those involved affect the process (Sturdy, 2004; Ansari, Fiss, and Zajac, 2010). Knowledge is "at stake," inscribed with the interests of its creators (Carlile, 2004), who need to maintain their credibility within their wider communities (McGivern and Dopson, 2010), so actors are therefore likely to mobilize knowledge reflecting their interests and resist knowledge that goes against them (Sturdy, 2004; Ansari, Fiss, and Zajac, 2010).

Ansari, Fiss, and Zajac (2010) argue that the "extensiveness" and "fidelity" of the diffusion and adoption of management practices depends on their "fit" with wider rational, cultural, and political contexts. *Rational fit* relates to practices being seen as more technically or rationally efficient or useful than alternative practices in particular contexts. *Cultural fit* relates to practices conforming to legitimate social, institutional, cultural, and group norms. *Political fit* relates to practices reflecting prevailing power dynamics and political interests. Accordingly, depending on their technical, cultural, or political  $\, \downarrow \,$  fit, management practices may be extensively or narrowly diffused in ways that closely or loosely resemble their original form.

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Indeed practices, knowledge, and evidence often require customization and "tailored adaptation" (Ansari, Fiss, and Zajac, 2010) to make them meaningful and suitable within specific organizational contexts (Robertson, Swan, and Newell, 1996; Dopson and Fitzgerald, 2006). Managers have been found to implement management knowledge in ways that suit their own purposes and only narrowly resemble the original ideas they were based on (Zbaracki, 1998). However, Gkeredakis and colleagues (2011) suggest that variations in the implementation of management knowledge are more commonly due to the creativity and workarounds necessary to make knowledge fit local circumstances, be practically intelligible, and workable.

Accordingly, knowledge mobilization in healthcare often relies upon "knowledge brokers" (Dopson and Fitzgerald, 2006; Lomas, 2007) who are able to make appropriate adaptations because they understand the communities involved (McGivern and Dopson, 2010; Currie, El Enany, and Lockett, 2014; Martin, Currie, and Lockett, 2011). In healthcare, such knowledge brokers may frequently be "hybrid" clinical-managers, with a clinical background working in a managerial role. Hybrid managers have been found to play a key role in mobilizing managerial knowledge and practices into healthcare contexts, often doing so as part of "identity work," aligning their personal identity, profession, and organizational contexts (Ferlie et al., 2013; McGivern et al., 2015). "Identity work" is the work of forming, repairing, maintaining, strengthening, or revising constructions that produce a coherent and distinctive sense of self, which is particularly necessary during transitions and disruptions that change actors' relations with a profession or organizational context (Sveningsson and Alvesson, 2003).

Healthcare contains a range of "epistemic cultures" (Knorr-Cetina, 1999: 1), defined as "amalgams of arrangements and mechanisms—bonded through affinity, necessity, and historical coincidence—which, in a given field, make up how we know what we know." Knorr-Cetina (1999) sees epistemic cultures as "creating and warranting knowledge," with "epistemic machinery" relating to the production of knowledge.

However, there may be variations in the influence of epistemic cultures within medical science and between clinical, managerial, and other communities in healthcare. "Epistemic clashes" (Albert et al., 2008; McGivern and Dopson, 2010) and impermeable boundaries between epistemic communities have been found to undermine knowledge mobilization and the diffusion of innovation in healthcare. Examples include boundaries between various clinical professions (Ferlie et al., 2005); clinical and social scientists (Albert et al., 2008); academics, practitioners, and policy-makers involved with healthcare (McGivern and

Dopson, 2010; Swan et al., 2010); health service rightarrow researchers and organization scientists (Currie, El Enany, and Lockett, 2014); and those commissioning and governing healthcare (Martin, Currie, and Lockett, 2011).

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Chakravartty (2011) and Fayard, Gkeredakis, and Levina (2016 forthcoming), both drawing on the work of Van Fraassen (2002), discuss the notion of "epistemic stances," defined as "a cluster of attitudes, commitments, and strategies relevant to the generation of factual beliefs...[which] determine how agents go about making claims about the world. Stances are not believed, but adopted, held, and expressed in human action" (Chakravartty, 2011: 38). Epistemic stances are enacted attitudes toward the pursuit of knowledge, reflecting onto-epistemological beliefs, affecting whether knowledge, practices, and evidence are valued and considered worthwhile investigating and developing (Fayard, Gkeredakis, and Levina, 2016 forthcoming).

A key difference between epistemic stances and epistemic communities relates to the level of analysis. Epistemic cultures are whole fields of scientific knowledge production (like high energy physics or molecular biology), which can only be understood through extensive participation or ethnographic immersion in scientific cultures (Knorr-Cetina, 1999). Epistemic stances are more localized phenomena, which become visible in concrete situations in relation to novel problems, or the evaluation of new forms of knowledge or evidence (Fayard, Gkeredakis, and Levina, 2016 forthcoming). Therefore examining epistemic stances may be useful in the studies of specific examples of knowledge mobilization in healthcare.

Drawing on theory about the fit of management knowledge and practices, epistemic communities, boundaries, clashes, and epistemic stances, we explore six empirical case studies of management knowledge mobilization in healthcare in Section 1.5.

### **1.3 Research Design and Methods**

We examined managers' use of management knowledge, research, and evidence (produced by management academics, "gurus," and consultants) in six healthcare settings (given pseudonyms), purposefully sampling a diverse variety of healthcare settings in order to study the impact on organizational contexts on this process. The organizations involved in the case study sites were:

- "Beechwell"—a health policy "think tank";
- "Elmhouse"—a global management consultancy;
- "Firgrove"—an AHSC;
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- "Mapleshire"—a Collaboration for Leadership in Applied Health Research and Care; 🕁
  - "Oakmore"—an independent charitable trust providing specialist clinical services;
  - "Willowton"—an NHS PCT.

Our research study involved interrelated phases of data collection. First, we interviewed forty-five general and "hybrid" clinical managers across the six cases, all identified as having an interest in using management knowledge and research. Using semi-structured interview questions, developed from a review of literature on research utilization and knowledge mobilization (Crilly, Jashapara, and Ferlie, 2010), we explored their motivation to seek knowledge, their search strategies, sources they drew on, how they used management knowledge and research in their day-to-day work, and how their careers influenced the way they did so.

In the second research phase, we conducted six qualitative case studies (Eisenhardt, 1989; Yin, 2003; Golden-Biddle and Locke, 2007) examining how research-based knowledge was used in the different organizational settings, focused on a knowledge "tracer" derived from a management text and associated management theories. The six case studies involved a further ninety-two semi-structured interviews across the sites (making a total of 137 interviews conducted during the overall project). Interviewees were asked the same questions across the case study sites to enable comparison of findings. We collected further data through documentary analysis and observation.

Individual interview data were coded and analyzed drawing on iterative qualitative methods (Miles and Huberman, 1994; Strauss and Corbin, 1998; Eisenhardt, 1989). Case studies were organized around case narratives (Golden–Biddle and Locke, 2007; Eisenhardt, 1989), with members of the wider research team working in pairs to gather and analyze data for each case. We then compared overall case narratives (Golden–Biddle and Locke, 2007; Eisenhardt, 1989) across the six cases, interrogating data based on core project research questions. New themes, including epistemic fit, emerged from the cross–site comparison. We then explored the literature reviews to see which theories explained findings, looked at new theories, and then discussed how results might extend, develop, or refute pre-existing theory.

# **1.4 Research Findings: Influences on Managers' Use of Management Knowledge**

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During the first phase of the project we asked interviewees to complete a short survey about key influences on how they used, selected, and utilized knowledge. A previous literature review (Crilly, Jashapara, and Ferlie, 2010) suggested that managers might be influenced by personal experience, immediate 4 communities of practice, training courses, and experiences of research, management books, and international management experts or "gurus," academic research published in journals, financial pressures, or remote group influences (e.g., norms in wider professional communities).

Our survey results suggested that managers were least likely to be influenced by academic management research, particularly academic management journals, and more oriented toward knowledge drawn from their own experiences, immediate (epistemic) "communities of practice" or research-based knowledge discovered during training courses or (particularly postgraduate) academic management studies. These suggested that knowledge mobilization is less about the *rational* evaluation of evidence and more about *personal* experience and managers' membership of particular communities.

# **1.5 Research Findings: The Six Case Studies of Knowledge Mobilization in Healthcare**

In this section we examine the evidence in our cases relating to "fit" and "epistemic fit" and how knowledge brokers engage in fitting knowledge with its context. The first two cases, Oakmore and Firgrove, demonstrate settings where good "fit" and knowledge brokering enabled effective knowledge mobilization. In the next two, Willowton and Elmhouse, knowledge mobilization was less effective over the course of the study, with varying contextual conditions causing "clashes" as well as "fit." The final cases, Beechwell and Mapleshire, are discussed in less detail, as in these examples conditions for knowledge mobilization were unfavourable. The section ends with a summary table enabling comparison across the cases on a number of different parameters.

## 1.5.1 Oakmore: An Independent Charitable Trust Providing Specialist Clinical Services

The most successful example of knowledge mobilization we studied was in "Oakmore," an independent charitable trust providing specialist clinical services. This was an interesting example of a healthcare provider operating outside of the NHS. While affected by wider clinical epistemic cultures, Oakmore had relatively recently introduced a number of management-orientated directors and non-executive directors at board level who encouraged the acquisition and use of new forms of knowledge and innovative thinking. Thus Oakmore's epistemic stance was "open" to new management knowledge. We examined the implementation of the "balanced scorecard" (Kaplan and Norton, 1993), and related Key Performance Indicators, within Oakmore.

P. 30 Oakmore's CEO (Chief Executive Officer) (and Medical Director) had a successful academic medical career but was also interested in management. The CEO can be seen as a "willing hybrid" medical-manager, engaged in transforming clinical professional norms and healthcare organizations (McGivern et al., 2015). The CEO employed people with business backgrounds at senior level within Oakmore, attempting to make the organization more "business like" and "blend" medical and managerial knowledge and ways of thinking.

A senior Oakmore manager had written their MBA dissertation about the balanced scorecard, which the CEO read and consequently became interested in implementing in Oakmore to focus staff on performance outcomes. The balanced scorecard fitted with the organizations' traditionally open and increasingly business-like epistemic stance and culture. Oakmore's CEO also had personal and professional credibility and the top job in the organization, providing referent and legitimate power, respectively (see French and Raven, 1959), to drive its implementation and persuade staff of its utility for the organization. The CEO was personally invested in using management knowledge, as part of professional identity work, and there was also a political fit between the balanced scorecard and the prevailing power, politics, and interests of the CEO and other powerful actors in Oakmore.

Thus, with cultural, political, and epistemic fit, the balanced scorecard required little adaptation in order to be successfully mobilized in Oakmore, though it should be noted that the CEO's earlier work in developing Oakmore's more business-like epistemic stance and selection of and decision to implement management knowledge that fitted with it were also essential.

#### 1.5.2 Firgrove AHSC

A second case of successful knowledge mobilization was in "Firgrove," an AHSC, established by a major NHS Foundation Trust, linked to a teaching hospital and associated university. The AHSC's purpose was to transform healthcare by narrowing the gap between basic and clinical science.

The tracer for this case was a strategic initiative to build a "coaching culture" and promote "coaching conversations" in the wider AHSC, drawing on the work of Edgar Schein (1969). Firgrove was described as having an organizational culture in which people were "open" to collaboration and plural forms of knowledge. So while Firgrove's clinical epistemic stance favored rational-analytic evidence, based on hard data, it was also receptive to "softer" qualitative forms of knowledge and actively supported multiple epistemologies. Thus there was not simply a cultural and epistemic fit between Firgrove's culture and epistemic stance.

A key knowledge broker in this case was a Research Director, based in Firgrove's Organizational Development Unit, who had completed a PhD drawing on Schein's ideas and was personally invested in and drove the mobilization of this management knowledge. The Research Director was supported by the university Dean and hospital CEO, who sponsored, role-modeled, and promoted coaching conversations, providing a "distributed leadership team," which has been found to underpin organizational change in other healthcare research (Fitzgerald et al., 2013; Ferlie et al., 2013). Hence we also see political fit between the mobilization of this management knowledge and the prevailing power, politics, and interests of key actors.

The Firgrove case provides another example of management knowledge being successfully mobilized into practice, requiring little adaptation, because it fitted (exemplified) Firgrove's open, innovative, pluralistic, and collaborative culture, epistemic stance, and the political agenda and interests of powerful actors. While there was perhaps technical fit between coaching cultures and Firgrove, we found less evidence of actors evaluating this knowledge/evidence to establish technical fit. We also see that knowledge mobilization was again driven by a key knowledge broker, personally invested in the knowledge and its implementation as part of their own identity work.

#### 1.5.3 Willowton PCT

"Willowton" PCT was a primary care organization responsible for commissioning healthcare services for its local population. Willowton was undergoing structural change from a PCT to a Clinical Commissioning Group (CCG) during this case study.<sup>1</sup> Here knowledge mobilization varied as the organizational context and predominant epistemic stance changed.

We examined the mobilization of a "whole systems" learning initiative within the PCT, drawing on ideas outlined in a book written by a GP Clinical Director working for the PCT, based upon the GP's doctoral research. The book framed healthcare organizations as complex adaptive systems and accordingly advocated facilitating service improvement through organizational learning and "grass roots" involvement in change. The GP Clinical Director was heavily personally invested in whole systems thinking and the initiative and acted as the key knowledge broker in the case, initially with the support and sponsorship of the PCT CEO.

Wider clinical and medical epistemic cultures common in primary healthcare affected Willowton PCT's organizational culture and epistemic stance, but the PCT was open to multiple forms of knowledge. The
 p. 32 whole systems learning initiative was seen to provide a solution to a problem the PCT was 4 facing: getting disparate and independent GPs working together to improve local primary healthcare services. Thus, initially, there was cultural, epistemic, political, and (unsubstantiated claims of) technical fit between the knowledge the initiative was based on and its organizational context and objectives.

However, in the post-2008 financial crisis era, Willowton switched focus to making management cost reductions and accordingly developed a "hard" epistemic stance, valuing audit, outcome measures, and performance management. The PCT CEO, who initially supported the initiative and acted as a steward of the PCT's previous culture and epistemic stance, then left the PCT. As the initiative lost fit with the PCT's new harder epistemic stance and sponsorship from its CEO, the GP Clinical Director came under pressure to demonstrate that time and resources committed to the initiative were producing a measurable financial return. In theoretical terms, the GP was asked, for the first time, to show evidence of a technical fit between the initiative and the PCT's objectives. Adapting whole systems learning to fit the metric and short-term performance outcome-dominated organizational stance proved too difficult and the initiative was "summarily executed." Thus we see here a loss of political, cultural, epistemic, and rational fit between the initiative and the PCT.

Here, again, we see the importance of both fit between management knowledge and the prevailing culture, politics, and epistemic stance within the organization, and input from a key knowledge broker in fitting knowledge into the organization. However, in this case we also see how cultural and political contexts and epistemic stances can radically change, with the consequence that management knowledge and knowledge brokers can fall out of fit if they are unable to adapt. This case also provides an interesting example of how lack of technical fit may be used to justify the non-mobilization of knowledge that does not fit organizations in a wider range of ways.

#### **1.5.4 Elmhouse Consulting**

Another mixed example of knowledge mobilization was in our case study of an NHS project run by "Elmhouse Consulting," a global management consultancy. Management consultancies are increasingly drawn upon by healthcare organizations to advice on strategy and to help implement organizational change (Saint-Martin, 2004), so we were keen to examine the impact of management consultants and consulting knowledge on healthcare. p. 33

Our knowledge tracer was the implementation of an Elmhouse change model during a consultancy project in an NHS Strategic Health Authority (SHA) and associated PCTs. Elmhouse partners developed the Elmhouse , model; one was working on the project we studied. The model drew on evidence from Elmhouse's previous consulting work, as well as ideas from the Partner's Business-School-based PhD. This particular Partner was therefore a key knowledge broker in the case study, although other Elmhouse consultants

working on the project also played important knowledge brokering roles.

Senior SHA managers commissioned, supported, and sponsored Elmhouse to implement their model in the regional NHS with the aim of redesigning healthcare services and making major efficiency savings. Elmhouse's model was seen to have "fitted" the SHA's "strong delivery focus," "structured" approach, and "tight timescales." So there was epistemic and political fit between the Elmhouse model and the SHA's epistemic stance, culture, and interests. One SHA senior manager noted they "never saw [the Elmhouse model] as empirical evidence, it just came across as folk who knew what they were doing." So again, we saw no evidence of attempts to establish technical fit between the Elmhouse model and the SHA's objectives.

While Elmhouse's change model was readily mobilized within the SHA, there were political, cultural, epistemic, and rational clashes between the model and local PCTs. PCT NHS managers and clinicians were less concerned about Elmhouse's "high level" analysis of cost savings than the day-to-day impact of service redesign on patients and the need to develop clinical buy-in to change. The end of our case study coincided with a government announcement (Department-of-Health, 2010) that SHAs and PCTs would be abolished, with SHA and PCT managers facing losing their jobs. This complicates our ability to assess the project. However, PCT managers and clinicians appeared to struggle with understanding or accepting Elmhouse's analysis for service redesign and efficiency savings. Accordingly, while Elmhouse consultants were brokering and fitting their knowledge to the local NHS context there was some progress mobilizing the Elmhouse model; but after the project ended, and consultants left, knowledge mobilization and related service redesign stalled.

In this case we see a mix of fit and clashes between the rational, political, cultural, and epistemic stances of the groups and organizations, with variation over time. Actors focused on challenging the technical fit between knowledge and organizational context, while political, cultural, and epistemic clashes were not overtly discussed. Significant technical, cultural, political, and epistemic clashes between the Elmhouse model and its context meant that this knowledge would need to be heavily adapted to be mobilized. However, we question whether Elmhouse's model could be adapted to fit PCTs because its consultants were more focused on "persuading" clients to mobilize their model and "fixing the context" so that it was

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receptive to Elmhouse's epistemic stance and model. Finally, knowledge mobilization progressed more 4 quickly while the Partner and Elmhouse consultants were brokering knowledge, but dramatically slowed when they left the client site. This is an important finding, which suggests that knowledge brokers may need to be *personally* invested in knowledge and its implementation and *permanently* embedded in the contexts in which it is mobilized.

Finally in this section, we give brief resumes of our other two cases, in neither of which was knowledge effectively mobilized.

### 1.5.5 Beechwell: A Health Policy Think Tank

"Beechwell" was a health policy "think tank" aiming to improve UK healthcare through health policy analysis, research, and leadership development. Beechwell was organized into separate divisions, with distinct epistemic stances affected by wider epistemic cultures. For example, the policy division drew on, valued, and produced "rational" academic knowledge, while the Organizational Development division was oriented to "softer" developmental knowledge, such as leadership development. We examined knowledge flows between Beechwell's divisions, using the tracer of an economic analysis of the post-2008 financial crisis healthcare context produced within the policy division.

In principle, the analysis was adopted across Beechwell as a "strategic" cross-departmental theme. In practice, the economic analysis failed to attract "natural synergy," so was not mobilized. This was largely due to limited epistemic fit and cultural differences between the policy division's analysis and the OD division. Furthermore, key actors in Beechwell, a high profile Chief Executive and Director, were oriented toward the external public rather than focused on internal issues; the absence of internal knowledge brokering also undermined mobilization of this knowledge.

### 1.5.6 Mapleshire CLAHRC

"Mapleshire" was a Collaboration for Leadership Applied Health Research and Care (CLAHRC) situated within a university research department and partnered with an NHS Trust, SHA, and a local authority. CLAHRCs were established across the UK to conduct and translate applied health research into practice to benefit patients. Mapleshire CLAHRC involved a diverse range of epistemic communities, including social science and business-school-based academics, clinical academics, and NHS practitioners, each with distinct interests and epistemic stances, affected by the wider epistemic cultures.

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The tracer for this case study was the "X-change programme" (a pseudonym) encouraging involvement in the CLAHRC, sharing of data and analytical perspectives, extracting common themes from research projects and  $\, \downarrow \,$  fostering communication, sharing, and spread of information. The X-change programme was based on theory about "communities of practice" (Wenger, 1998) and cultural change in the NHS (Bate, 1994). A key knowledge broker was the CLARHC's initial Director, a successful academic social scientist, with a track record in health services research.

Differences between local communities' epistemic stances and interests significantly slowed knowledge mobilization. In particular, clinical communities did not engage with the X-change programme, which drew on ideas more congruent with the epistemic stance of business school and social science academics. Low epistemic fit between the X-change programme and clinical communities undermined knowledge mobilization in this case. Finally, Mapleshire lacked a knowledge broker with a clinical background (and thus sufficient understanding of the clinical epistemic culture and interests), so accordingly was unable to adapt the X-change programme to fit the clinical epistemic stance and engage clinical communities.

In Table 1.1 we highlight and compare the key findings across the six cases: In this table we display and compare six features of our six cases: (1) the management knowledge being mobilized; (2) the main communities in the case contexts; (3) whether there was a political, cultural, epistemic, or technical fit or clash between the knowledge being mobilized and these communities; (4) the key knowledge broker in the case; (5) the knowledge broker's source of power/authority; and (6) the work the knowledge broker engage in fitting knowledge to context.

**Table 1.1.** Comparison of the key features of management knowledge mobilization across the six cases

	Oakmore: Charitable clinical service provider	Firgrove: AHSC	Elmhouse Consulting	Willowton PCT	Mapleshire CLAHRC	Beechwell Think Tank
Knowledge mobilized	Kaplan and Norton's "balanced scorecard"	Schein's "process consultation"	Elmhouse's organizational change model	GP Clinical Director's model of "whole systems learning" in healthcare	Wenger's "communities of practice" and Bate's cultural change model	Beechwell's analysis of healthcare quality after the financial crisis
Communities involved in case context	Clinicians, academics, and managers	Clinicians, academics, and managers	Senior SHA managers and local healthcare managers and clinicians	Primary health clinicians and managers	Clinical, social science, and business school academics, healthcare practitioners and managers	Policy analysis and leadership development
Fit or clash	Fit: Cultural, political, and epistemic fit	Fit: Cultural, political, and epistemic fit	Mix: Political, cultural, and epistemic fit with SHA; Political, cultural, epistemic, and technical clash in PCTs	Mix: Political, cultural, and epistemic fit in first time period; Political, cultural, epistemic, and technical clash in second time period	Clash: Cultural, political, epistemic, and technical clash	Clash: Cultural and epistemic
Knowledge broker	CEO and Medical Director (Personally invested in the knowledge)	OD Director (Personally invested in the knowledge)	Consultancy Partner (Personally invested in the knowledge)	GP Clinical Director (Personally invested in the knowledge)	CLARHC Director (Not invested in the knowledge in the long term)	Think Tank Director (Disinterested in knowledge mobilization)
Power and authority from	CEO role, personal and professional credibility	Hospital CEO and University Dean sponsorship	SHA CEO sponsorship	PCT CEO sponsorship, personal and professional credibility (Initially)	Director role (Lacking clinical background and credibility)	Director role
Fitting work	Hybrid CEO blending clinical and managerial knowledge to create more "business like" clinical organization	OD Director mobilizing ideas from their own PhD into organizational practice	Elmhouse persuading SHA, PCT managers and clinicians to adopt their model during a short-term project	Clinical Director mobilizing whole systems learning, drawing on ideas from their own book and MD.	Less personal and short- term mobilization (academic rather than translational focus)	Less personal mobilization (academic rather than translational focus)

### **1.6 Discussion**

## 1.6.1 "Fit,""Epistemic Fit," and Management Knowledge Mobilization in Healthcare

In all six case studies, we found that "fit" (Ansari, Fiss, and Zajac, 2010) between the management knowledge being mobilized and the prevailing cultures, (political) interests, and dominant "epistemic stances" (Chakravartty, 2011; Fayard, Gkeredakis, and Levina, 2016 forthcoming) in organizational contexts significantly affected knowledge mobilization. As we have noted, healthcare is a particularly complex context, containing plural professional and epistemic communities, defined and based on particular bodies of knowledge, with distinct "mindlines" (Gabbay and Le May, 2004) and epistemic stances affecting what is seen to be valid and valuable knowledge (Ferlie et al., 2005). For example, in medicine the "gold standard" of knowledge and evidence is the randomized control trial (RCT) (Timmermans and Berg, 2003) whereas in management, RCT-based knowledge is rare (Reay, Berta, and Kazman-Kohn, 2009) and even inappropriate (Ardnt and Bigelow, 2009). While acknowledging the importance L

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of institutional/cultural, political, and, to a lesser extent, technical fit (Ansari, Fiss, and Zajac, 2010), we make a contribution by highlighting the importance of what we refer to as "epistemic fit" between knowledge and its organizational context within the knowledge mobilization process in healthcare.

In our two most positive cases of knowledge mobilization, Oakmore and Firgrove, the organizations' epistemic stances were "open" to new (including managerial) knowledge. In Oakmore, medical and managerial knowledge were "blended" to create a more performance-oriented and "business-like" healthcare organization, and the balanced scorecard fitted Oakmore's epistemic stance. Firgrove actively promoted plural epistemologies, so "coaching conversations" not only fitted but also exemplified Firgrove's epistemic stance.

Elmhouse and Willowton provided cases of mixed fit and clash and varying management knowledge mobilization over time, affected by the organizations' and their associated communities' epistemic stances and changing power dynamics. In Willowton, whole systems learning initially fitted the PCT's epistemic stance, cultural and political dynamics. However, this management knowledge then lost fit with in the post-2008 financially constrained era, and could not be adapted to fit this new organizational context. While lack of technical fit between whole systems learning and the PCT's performance objectives was ultimately used to justify pulling funding for the Initiative, we argue that this was more a consequence and function of lack of political and epistemic fit.

Elmhouse's change model fitted the SHA's epistemic stance, SHA managers' mindlines and political agenda but was not readily mobilized to the PCT. This was due to cultural, political, and epistemic clashes between Elmhouse's model and the managerial and clinical communities within the PCT. As in Willowton, we again see arguments about lack of technical fit, being used (here by PCT managers and clinicians) to challenge the mobilization of management knowledge, while lack of political, cultural, and epistemic fit was less openly discussed. Yet we suggest that the non-mobilization of this form of management knowledge was determined less by its lack of objective fit with organizational issues/problems and more by clashes with a priori political interests, institutional/cultural norms, and epistemic stances.

In Mapleshire and Beechwell, incommensurability between management knowledge and the epistemic stances of communities into which it was being mobilized fatally weakened the process. This supports the findings of previous research (Ferlie et al., 2005; Albert et al., 2008; McGivern and Dopson, 2010; Swan et al.,

2010) showing how boundaries between epistemic communities can undermine innovation and knowledge mobilization.

## p. 38 **1.6.2** Knowledge Brokers' Roles in Management Knowledge Mobilization in Healthcare

A second key finding from our cases relates to the important role of knowledge brokers in developing fit between management knowledge and organizational contexts, which echoes findings from research on the mobilization of *clinical* knowledge (Dopson and Fitzgerald, 2006; Lomas, 2007). Oakmore's CEO, Willowton's GP Clinical Director, Firgrove's Research Director, and the Elmhouse Partner all played vital roles in mobilizing management knowledge they believed fitted problems the organizations in our case studies were facing. We saw less emphasis on the "tailored adaptation" of management knowledge to fit organizational contexts as described by Ansari, Fiss, and Zajac (2010). Instead, these knowledge brokers fitted knowledge by, first, selecting management knowledge culturally/institutionally, politically and epistemically appropriate to organizational contexts, and, second, shaping the epistemic stances of the organization and associated local communities to be receptive to this knowledge.

The most successful knowledge brokers in our case studies were *personally* invested in management knowledge they were mobilizing, drawing on it to construct their sense of self and mobilizing it to transform organizational contexts as a form of "identity work" (also see Ferlie et al., 2013; McGivern et al., 2015; Fischer et al., 2015). For example, the implementation of the balanced scorecard in Oakmore reflected its CEO's "hybrid" medical-managerial identity and the more "business-like" clinical organization he was developing. Firgrove's Research Director, Willowton's GP Clinical Director, and the Elmhouse Partner had all been interested in the management knowledge they were mobilizing since doctoral studies. However, where knowledge brokers were only temporarily invested in mobilization in organizational sites the process was less effective. For example, after the Elmhouse project ended, and the management consultants left the NHS organizational site, mobilization of their change model slowed. In Mapleshire and Beechwell, where knowledge mobilization was least successful, knowledge brokers appeared neither personally nor permanently invested in the knowledge being mobilized. So management knowledge mobilization in our cases was personal, occurred indirectly through knowledge brokers, and often took time.

Management knowledge may be mobilized more on the basis of liking, trusting, and believing in knowledge brokers, than on that of understanding the knowledge being mobilized or the evidence behind it; so knowledge brokers needed personal and professional credibility. For example, some Willowton managers we interviewed struggled to articulate what "whole systems thinking" was but supported the whole systems learning initiative because they liked and respected the GP Clinical Director who was leading it. By contrast, the  $\downarrow$  Mapleshire CLAHRC Director, as a social scientist, lacked the clinical authority and credibility to influence powerful doctors to adopt the X-change programme.

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Finally, knowledge brokering and mobilization requires power but also increases knowledge brokers' power where successful. For example, Oakmore's CEO drew upon hierarchical authority and professional credibility to make the organization's epistemic stance more receptive to management knowledge and to impose the balanced scorecard on it. In doing so, Oakmore became aligned with the CEO's own agenda and the CEO's power base was increased. Firgrove's OD Director, the Elmhouse Partner, and Willowton's GP Clinical Director (initially) were supported in their efforts to mobilize knowledge by CEOs in their respective organizations. However, the Willowton and Elmhouse cases show how changing structural power, loss of senior level support, and fit with dominant organizational epistemic stances affect knowledge mobilization. So epistemic fit reflects, affects, requires, and confers organizational power.

## **1.7 Conclusion**

In this chapter we have discussed the "fit" between management knowledge and organizational context (Ansari, Fiss, and Zajac, 2010) in healthcare. Healthcare is a particularly complex context, containing plural professional and epistemic communities, defined and based on particular bodies of knowledge, with distinct epistemic stances on what is valid and valuable knowledge. Drawing on six diverse case studies of the mobilization of *management* knowledge in healthcare, we highlighted the importance of "epistemic fit" between the management knowledge being mobilized and the dominant "epistemic stances" (Chakravartty, 2011; Fayard, Gkeredakis, and Levina, 2016 forthcoming) in the sites we examined.

Knowledge brokers play a key role in mobilizing knowledge into healthcare. This has been discussed before (Dopson and Fitzgerald, 2006; Lomas, 2007), but our cases point to some novel aspects of knowledge brokering. First, the most successful knowledge brokers were *personally* invested in the knowledge they brokered and its implementation *in the long term*, so knowledge brokering can be seen as a form of identity work. Second, knowledge brokering can be understood as involving "fittingwork," developing technical, cultural/institutional, political, and epistemic fit between knowledge and context. However, in our cases knowledge brokering was less about adapting management knowledge to context than selecting appropriate management knowledge and developing organizations' epistemic stances to be "open" to it. Finally, knowledge brokering appears to rely upon the individual having power but can also provide and enhance

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their power. Thus, while fitting may require sufficiently sharing the epistemic stance rightarrow and interests of those with most power, it can also increase knowledge brokers' power by aligning their own fit with that of their organization.

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### Note

1. PCTs were abolished following the "Equity and Excellence" White Paper (Department of Health, 2010) replaced by Clinical Commissioning Groups.